

Citizens Advisory Committee on Pipeline Safety
Meeting Minutes Summary
Wednesday October 18, 2000

Attendees:

Chuck Mosher, Committee Chair
Laura Parsons
Bill Hinkle
Don Evans
Sarah Spence
Susan Harper
Harry "Jay" Follman
Lee A. James
Richard Gilda
Alan J. Cabodi
Duane Henderson
Brad Rosewood
Grant A. Jensen

Agenda:

1. Welcome
2. Purpose of the Committee
3. State Responsibilities
4. Organizational Issues
5. Introductions
6. Public Comment
7. Work Plan Discussion
8. Legislative/Rulemaking Activities
9. Adjournment

1. **Welcome** - Marilyn Showalter, Chairwoman of the Utilities and Transportation Commission (UTC), thanked the Committee on her and Governor Locke's behalf. Hoped that the Committee can make a difference with their diverse backgrounds and work together on a common ground. Posed the question: What are the priorities and the most effective things the Committee can focus on in regards to making pipelines safer?
2. **Purpose of the Committee** - Doug Kilpatrick, Director of Pipeline Safety of the UTC, introduced himself and gave his background as a professional engineer. Explained how the Citizens Committee was established as a part of the State of Washington House Bill 2420, to advise state agencies on various aspects of pipeline safety. All members were given a binder of pipeline safety background information. He also stated that the UTC staff would be willing to give support and guidance to the Committee.

3. **State Responsibilities** - Doug Kilpatrick gave some background information of the UTC's pipeline safety program. The UTC has been inspecting gas pipelines since 1955 and hazardous liquid lines since 1996 jointly with the Office of Pipeline Safety (OPS). At the time of the Bellingham tragedy, the UTC had four pipeline safety engineers, and have since expanded the program to include 6 more engineers, a director, policy strategist, support staff and a cartographer. Carole Washburn, Executive Secretary of the UTC, overviewed the UTC responsibilities within the House Bill, which called for adoption of new rules for interstate hazardous liquids, 3rd party damage curriculum training and education, one toll free number for the "call before you dig" locator services, and development of a GIS mapping system for all intrastate pipelines. The UTC will also be coming up with an equitable fee to charge the pipeline companies in order to fund the pipeline safety program. She also explained how the state Fire Marshall's Office will be assessing the emergency management system preparedness. Joe Stohr, Manager of the Spills, Prevention and Response division with the Department of Ecology (DOE), explained how the agency deals with only petroleum pipelines, which have the most environmental effect if a spill occurs. Joe handed out the WACs and RCWs relating to the DOE and explained that they're working currently with the UTC and the State Patrol on a variety of activities. DOE is focusing on preparedness and response plans if a inter or intrastate spill occurs. DOE is currently revising the Drill Contingency plan for facilities. Joe explained how the program is funded by two sources: the five cent barrel tax on oil imported into the state and the state toxics control account.
4. **Organizational Issues** - Committee Chair, Chuck Mosher posed the question of how often the Committee should meet. A majority felt that once a month for the first six months would be adequate. Chuck also suggested the group go on field trips to see pipelines and pipeline operations. He felt it is more useful to observe these types of things instead of reading reports. He also noted that the Committee may want to testify or submit recommendations to the legislature. Chuck stated that the members should receive regular information sheets to keep them updated of current events regarding pipelines. Carole Washburn also cited the UTC website pipeline page to be a good resource to Committee members and the public. A member asked the question regarding how long the committee will stay together. Chuck said till June and Carole then stated that state law could keep the Committee together longer. Another member suggested that the group form sub committees. Carole reminded the members of the Committee that there are no funds for the committee. She and Chuck both agreed that the Committee should first focus on what they would like to accomplish and that will dictate the kind of funds they will need.
5. **Introductions** - Chuck Mosher asked the Committee members to talk about two things:
 - a) Background
 - b) Expectations of the Committee and/or what you would like to accomplish.

Alan Cabodi:

- a) McChord pipeline, Professional Engineer and also a Chemical Engineer.
- b) Improve safety of pipelines, outside influences that affect safety and the one call system. Monitor pipelines and enforcement, people. Doesn't want to get stuck on

dollars, would rather focus on other issues. Volunteered to host a meeting at his facility and can show the group a pipeline.

Richard Gilda:

- a) Bellingham resident. Owns a small land right of way maintenance company since 1983. On several committees and is interested in growth management.
- b) Look for balance involved with digs. Education to industries and the citizens working within the community.

Bill Hinkle:

- a) Kittitas County Commissioner.
- b) Concerns-Is what we're doing going to make a difference? How rulemaking proposals fulfill the law? Washington Administrative Codes (WAC) are done by agencies and are not the spirit of legislation. Look at WACs and legislation.

Don Evans:

- a) Consultant and Executive Administrator to Underground Utilities Coordinating Council (UCC). Involved with the 3rd party damage prevention and worked on the Common Ground study.
- b) Committee should focus on education and awareness. Talk in plain English, reports are often too complicated. Watchdogs for pipelines and public are two concerns with punishing pipeline companies. We should help the companies do what they do in a more safe manner. Pipeline owners and excavators have responsibility. Education is key.

Laura Parsons:

- a) Medical Lake city council, on Spokane Regional Transportation Council and the Solid Waste System Board. Regular job as a social worker. Limited knowledge on pipelines, has been educating herself.
- b) Would like to accomplish working as at team, safety issues.

Brad Rosewood:

- a) Manages Chevron pipeline in Oregon and Washington. Is on the SCDA Program Project Team, focusing on supervisory control and data acquisition.
- b) Likes the idea to get out and see pipeline and control centers. Safety, operate without over burdening the companies, education, pipeline integrity program.

Sarah Spence:

- a) Bellingham resident and Construction Program Manager. Easement holder of Olympic pipeline. Considers herself an environmentalist.
- b) Look at repair protocol, 3rd party inspections by a neutral party, 3rd party damage may decrease if there is better mapping of pipelines and their depths, property owners should have a right to know the condition of the pipe, and see the record of repairs.

Lee A. James:

- a) 40 years as a mechanical engineer, area of expertise: fracture mechanics - response of structural components when cracks or flaws are present. State Government Coordinator for the American Society of Mechanical Engineers (ASME).
- b) CFR's unfortunately don't meet federal standards, they reference 1967 manual. Must use current versions of the American National standards.

Jay Follman:

- a) Welding contractor, knowledge of qualification of piping. Assistant Chief Volunteer Firefighter in Skagit County.
- b) Would like to take field trips because they would be informative. Look more into the state of Alaska pipeline program and establish fair policies.

Duane Henderson:

- a) Employed by Puget Sound Energy (PSE), almost exclusively in the natural gas pipeline safety area. PSE has a million natural gas customers.
- b) Damage prevention, education of excavation and ensuring accurate locates. Important for the local distribution companies that regulation is meaningful and useful.

Grant Jensen:

- a) Employed by Williams Gas Pipeline (aka NW Pipeline), Redmond office manager. Background in civil engineering, surveying, and maintenance.
- b) One-call damage prevention, education for land owners, agencies and public. Especially educating real estate agents on the land that they represent, providing easement information.

Susan Harper:

- a) Acting Director of Fuel Safe Washington, 3 years of experience with pipeline issues.
- b) Objective for the Committee is safety and environmental protection. Wanted to evaluate how the four non-voting members from industries will operate on the Committee. Education in letting the public know about where pipelines are, easement agreements. Growth management issues. Awareness of pipeline system maintenance and procedures. Awareness of UTC procedures inspections for compliance. Damage prevention. Need resources to fund the Committee, feels that Alaska would be a good model. Handout-"Out of Sight Out of Mind No More...Pipeline tragedies across the U.S."

Chuck Mosher:

- a) Worked for U.S. General Accounting Office for 30 years. Involved with city council of Bellevue, formerly deputy mayor and now the current mayor. Involved with the Washington State Fuel Accident Prevention and Recovery Team.
- b) Pipelines often involve too much of an emphasis on paper work and bureaucratic actions. We need more oversight that is field oriented and effective instead of

making sure all the reports are filed.

6. **Public Comment** - Chuck Mosher asked the audience if they had comments.

Carol Jolly - Governor Locke staff member. Chair of the Fuel Accident Prevention Response Team (FAPRT). Stated that one action by the legislature was a task force made up of legislators. Looking at the process used for siting pipelines and energy facilities. Task force scheduled to wrap up in December. If the Committee would like to focus their interests there, more information can be found on the EFSEC website or by contacting Sondra Walsh of the UTC (360) 586-1286.

Dan Cummings - Manager of External Affairs for BP Amoco, which is the operator of Olympic Pipeline. In the process of implementing safety and integrity program, inspections and repair on their pipelines. Encouraged the committee to visit Olympic's hydro testing and excavations. Invited everyone to community forums regarding smart pigging, control center operations, and damage prevention. Also introduced the President of BP Amoco, Bob Batch.

Dave Almond - City of Redmond. Cities and counties in his area meet on a regular basis on pipeline safety and now 12 of these people get together as a consortium to oversee pipelines.

Chuck Mosher asked for further public comment and there was no more that wished to speak.

7. **Work Plan Discussion** - Chuck addressed Susan Harper's concern on how voting and non-voting members will operate and interact. He stated that the Committee was brought together for their diverse backgrounds and that everyone has something to offer. If there is an official vote, it will be for voting members only and if he sees that it is too disruptive to have too much of an industry focus or any other focus that is too biased, Chuck will bring it to the Committee's attention for action.

Don Evans asked for guidance from Chuck or UTC when it comes to being approached by the press regarding the Committee or pipeline issues. Don asked if there was going to be a spokesperson, or should all questions be directed to the chair or director. Chuck said that members should represent themselves, not the committee. Chuck suggested maybe a sub-committee on media and communications.

Chuck asked the committee for volunteers or nominations for vice chair. Sarah Spence was nominated by Susan Harper and Don Evans was nominated by Richard Gilda. The Committee agreed to have Sarah and Don as vice co-chairs.

Chuck asked for ideas on locations of field trips for the Committee:

- Anomalies on natural gas and liquid pipelines
- Control Centers and SCADA Servers
- Incidents

- Pumping Stations
- Sarah Spence's exposed pipeline

The suggestion was also made to film these trips so that they could be available to those that were not able to attend the site visits. Carole Washburn also mentioned that these visits, by law, are always open to the public.

Sub Committees and key issues were discussed next. The Committee members suggested these types of sub committees and/or issues:

- Information/Education - easement education for landowners and real estate agents on rights and responsibilities, citizens right to know, mapping. Volunteers: Richard Gilda, Susan Harper, Sarah Spence.
- Damage Prevention - Incidents, right of way management, 3rd party damage, model franchises best practices. Volunteers: Don Evans, Richard Gilda
- Repair Protocol - Lead: Sarah Spence (would like to recruit Jay Follman) Volunteers: Lee James
- Funding -
- Meetings and Field Trip Set-up - Lead: Chuck Mosher Volunteers: Bob Batch, Jay Follman, Grant Jensen, Susan Harper, Alan Cabodi, Bill Hinkle, Richard Gilda.
- Legislation

The Committee members decided to talk more about the sub committees, the adoption of them and the leads and volunteers at the next meeting. Most members said that Wednesdays would be the best day of the week to have the Committee meetings in the future.

8. **Legislative/Rulemaking Activities** – Carole Washburn spoke of the work from the UTC. Budget request to governor would carry forward old program. Has no ongoing funds, utilizing a different source. The pipeline bill to the legislature will address a number of aspects: a) will clarify current jurisdictional language with the UTC having interstate authority, b) funding mechanism, to support the pipeline safety program, which will be a fee for interstate and intrastate liquid and gas pipes. Assumes I-695 is overturned in the state supreme court. c) damage prevention enforcement of existing laws. Draft bill will be available to the committee. The next State and Federal Hazardous Liquids Rulemaking will meet on November 16, 2000 at the UTC. The rulemaking authority is for intrastate hazardous liquids and this process will continue for 6-9 months. Comments from the meeting on the 16th will be on the UTC website, as well as the CR-102 first draft.

Joe Stohr stated that there are currently no policy bills from DOE, they are working with UTC and state patrol on pipeline related issues and follow-up from last legislative session. Number of oil spill prevention requests in the budget, one of which is a follow-up from the governor's task force for a couple of FTEs. Rulemaking activities for the contingency plan rules, have issued a CR-101, draft language to be available in March.

9. **Adjournment** – Chuck Mosher thanked the Governor for convening the citizens committee and also thanked state and federal legislators. Thanked the committee members for their interest in pipeline and public safety. The next meeting date was not set at the time of adjournment.